

## Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 TRSE-00 NSC-05 NSCE-00

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 4068

SECDEF WASHDC IMMEDIATE

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5649

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: DRAFT MANDATE TO MBFR WORKING GROUP ON  
FLEXIBILITY MARGINS

1. AT OCTOBER 16 SPC MEETING, THE UK REP (BAILES) PROPOSED THE FOLLOWING MANDATE FOR THE MBFR WG'S MILITARY-TECHNICAL ANALYSIS ON FLEXIBILITY MARGINS FOR US AND SOVIET CEILINGS AFTER PHASE I, AND FOR THE PERIOD BETWEEN PHASES:

2. BEGIN UK TEXT

SUB-CEILING ARRANGEMENTS AND FLEXIBILITY ALLOWANCE

DRAFT MANDATE TO MBFR WORKING GROUP

ON THE ASSUMPTION THAT, FOLLOWING PHASE II REDUCTIONS OF  
SECRET

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GROUND FORCES TO A COLLECTIVE AIR/GROUND COMMON CEILING, BOTH SIDES WILL BE PERMITTED TO TRANSFER MANPOWER FROM GROUND TO AIR FORCES, OR VICE VERSA, OF THE ORDER OF 20,000 MEN, THE WORKING GROUP IS ASKED TO CONSIDER FROM THE MILITARY AND TECHNICAL POINTS OF VIEW WHETHER AND TO WHAT EXTENT TOE ALLIANCE MIGHT

REQUIRE FLEXIBILITY FOR TRANSFER BETWEEN GROUND AND AIR FORCES  
IN THE ADDITIONAL CASES OF:

(I) THE GROUND FORCE SUB-CEILINGS IMPOSED ON US AND USSR  
FORCES AFTER PHASE I REDUCTIONS, AND

(II) THE LIMITATIONS ON AGGREGATE ALLIED AND PACT GROUND  
AND IAR FORCE MANPOWER RESPECTIVELY ARISING FROM NO INCREASE  
COMMITMENTS BETWEEN PHASES.

THE WORKING GROUP SHOULD TAKE INTO CONSIDERATION THE EFFECTS  
OF APPLYING SUCH ADDITIONAL FLEXIBILITY RECIPROCALLY TO  
THE WARSAW PACT.

END UK TEXT

3. US REP (MOORE) QUESTIONED THE NEED FOR THE WORK  
"WHETHER AND". HE NOTED THAT PREVIOUS WORKING GROUP STUDY  
HAD FOUND ADVANTAGES IN FLEXIBILITY MARGIN, AND THE QUESTION  
APPEARED TO BE "TO WHAT EXTENT", NOT "WHETHER AND TO WHAT  
EXTENT" THE ALLIANCE MIGHT DESIRE FLEXIBILITY  
FOR US AND SOVIET CEILINGS, AND FOR PERIOD BETWEEN PHASES.  
HE SAID THE PHRASE "TO WHAT EXTENT/" LEFT OPEN THE WHOLE SPECTRUM  
OF POSSIBILITIES. UK, BELGIAN (WILLOT), AND FRG (HOYNCK) REPS  
FAVORED LEAVING IN "WHETHER AND" IN ORDER TO GIVE WG BROADEST  
MANDATE FOR ITS MILITARY-TECHNICAL ANALYSIS IN THIS AREA.

4. ACTION REQUESTED IN TIME FOR SPC MEETING MONDAY, OCTOBER 20,  
WASHINGTON COMMENT ON THE UK DRAFT MANDATE TO MBFR WORKING  
GROUP. STREATOR

SECRET

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**TAGS:** PARM, NATO, MBFR  
**To:** STATE  
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BONN  
LONDON  
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